



**Legislative Assembly
Province of Alberta**

Day 3

ORDER PAPER

First Session

Twenty-Seventh Legislature

Wednesday, April 16, 2008

Prayers

ROUTINE

O Canada (First sitting day of each week)
Introduction of Visitors
Introduction of Guests
Ministerial Statements
Oral Question Period
Members' Statements
Presenting Reports by Standing and Special Committees
Presenting Petitions
Notices of Motions
Introduction of Bills
Tabling Returns and Reports
Tablings to the Clerk
Projected Government Business (Thursday)

ORDERS OF THE DAY

Consideration of His Honour the Lieutenant Governor's Speech

Mrs. Leskiw to propose the following motion, seconded by Mr. Bhullar:

That an humble address be presented to His Honour the Honourable the Lieutenant Governor as follows:

To His Honour the Honourable Norman L. Kwong, CM, AOE, the Lieutenant Governor of the Province of Alberta:

We, Her Majesty's most dutiful and loyal subjects, the Legislative Assembly, now assembled, beg leave to thank Your Honour for the gracious speech Your Honour has been pleased to address to us at the opening of the present session.

Government Motions

4. Hon. Mr. Snelgrove to propose the following motion:

Be it resolved that the Legislative Assembly do resolve itself into Committee of Supply, when called, to consider supply to be granted to Her Majesty.

5. Hon. Mr. Snelgrove to propose the following motion:

Be it resolved that the Message from His Honour the Honourable the Lieutenant Governor, the 2007-08 Supplementary Supply Estimates (No. 2) for the General Revenue Fund, and all matters connected therewith, be referred to Committee of Supply.

6. Hon. Mr. Snelgrove to propose the following motion:

Be it resolved that, pursuant to Standing Order 61(9), the number of days that Committee of Supply will be called to consider the 2007-08 Supplementary Supply Estimates (No. 2) for the General Revenue Fund shall be one day.

7. Hon. Mr. Hancock to propose the following motion:

Be it resolved that the Legislative Assembly resolve itself into Committee of the Whole, when called, to consider certain Bills on the Order Paper.

Government Bills and Orders

Second Reading

Bill 1 Trade, Investment and Labour Mobility Agreement Implementation Statutes Amendment Act, 2008 — Hon. Mr. Stelmach

NOTICES

Government Motions

8. Hon. Mr. Hancock to propose the following motion:
- A. Be it resolved that the following temporary amendments be made to the Standing Orders of the Legislative Assembly of Alberta:

1 The following is added after Standing Order 3:

2008 Fall Sitting

3.1(1) Unless otherwise ordered, the Assembly shall meet for the 2008 Fall Sitting commencing on Tuesday, October 14th and concluding no later than Thursday, December 4th.

(2) During the 2008 Fall Sitting, the Assembly shall stand adjourned for a constituency week during the week of November 10th.

(3) Nothing in this Standing Order precludes the Government from advising the Speaker that the public interest requires the Assembly to meet on a certain date, and the Speaker shall give notice that the Assembly shall meet at that time to transact its business as if it has been duly adjourned to that time.

(4) Nothing in this Standing Order precludes the Assembly from adjourning prior to the adjournment date in suborder (1) if so ordered by the Assembly.

(5) The Fall Sitting may be extended beyond the adjournment date in suborder (1) on passage of a Government motion, which shall be decided without debate or amendment.

2 Standing Order 4 is amended by striking out "8 p.m." wherever it occurs and substituting "7:30 p.m."

3 Standing Order 7 is amended

(a) in suborder (1) by adding "At 1:50 p.m.," before "Oral Question Period";

(b) by adding the following after suborder (1):

(1.1) At 1:50 p.m., the Assembly shall proceed to Oral Question Period with the balance of the daily routine to follow.

(1.2) If the items in the daily routine are completed prior to 1:50 p.m. the Assembly shall proceed to Oral Question Period, and any matters outstanding shall be taken up prior to the calling of Orders of the Day.

4 Standing Order 8 is amended

- (a) in suborder (2) by striking out "8 p.m." and substituting "7:30 p.m.";**
- (b) in suborder (4) by striking out "60 minutes" and substituting "55 minutes";**
- (c) in suborder (7) by striking out clause (c) and substituting the following:**
 - (c) A public Bill other than a Government Bill shall be called in Committee of the Whole within 8 sitting days of the day the Bill receives second reading unless the Bill has been referred to a Policy Field Committee, in which case the Bill shall be called within 8 sitting days of the day on which the Policy Field Committee reports.

5 Standing Order 34 is amended

- (a) by striking out suborder (3) and substituting the following:**
 - (3)** On Thursday, the Government House Leader shall give the Assembly notice of any written questions or motions for returns that will be accepted or otherwise dealt with on the following Monday.
 - (3.1)** On Monday afternoon, written questions and motions for returns are deemed to stand and retain their places except those for which notice has been given under suborder (3) or those which are otherwise due for consideration.
 - (3.2)** The Clerk shall read the number, text and name of the sponsor of any written question or motion for return of which notice of acceptance has been given pursuant to suborder (3) when this item of business is called.
- (b) in suborder (4)(a) by striking out "the sitting day" and substituting "the Wednesday".**

6 The following is added after Standing Order 38:

Intersessional deposits

- 38.1(1)** If the Assembly stands adjourned for a period of more than 14 days, any return, report or other periodic statement that is to be laid before the Assembly in accordance with an Act or any resolution or Standing Order of the Assembly may be deposited with the Clerk (with the required number of copies) and such return, report or other periodic statement is deemed to have been laid before the Assembly on the day on which it is deposited.
- (2)** The Clerk shall publish a list of documents deposited under this Standing Order at least once every 4 weeks during a period of adjournment.
- (3)** A record of documents deposited under this Standing Order shall be entered in the Votes and Proceedings on the next sessional day.

7 The following is added after Standing Order 52:

Policy Field Committees

52.01(1) Five Policy Field Committees, consisting of 11 members each, shall be established to consider the following subject areas:

- (a) Standing Committee on Community Services - mandate related to the areas of culture and community spirit, education, housing and urban affairs, municipal affairs, and tourism, parks and recreation;
- (b) Standing Committee on the Economy - mandate related to the areas of advanced education and technology, employment and immigration, finance and enterprise, infrastructure, and transportation;
- (c) Standing Committee on Health - mandate related to the areas of children and youth services, health and wellness, and seniors and community supports;
- (d) Standing Committee on Public Safety and Services - mandate related to the areas of aboriginal relations, government services, government organization, personnel administration, expenditure management, revenue, justice, policing and public security;
- (e) Standing Committee on Resources and Environment - mandate related to the areas of agriculture and rural development, energy, environment, international and intergovernmental relations, and sustainable resource development.

(2) The Chair of a Policy Field Committee shall be a member of the Government caucus, and the Deputy Chair shall be a member of the Official Opposition.

Consideration of Bills by Policy Field Committees

52.02 A Policy Field Committee shall review any Bill referred to it.

Consideration of regulations by Policy Field Committees

52.03 A Policy Field Committee may review any regulation, amendment to a regulation or prospective regulation within its mandate.

Orders of the Assembly take priority

52.04 An order of the Assembly that a Bill, regulation or some other subject matter stands referred to a Policy Field Committee shall take priority over any other hearing or inquiry.

Referral of annual reports to Policy Field Committees

52.05(1) The annual reports of each government department, provincial agency, Crown-controlled organization, board and commission shall be deemed to be permanently referred to a Policy Field Committee.

- (2) Each Policy Field Committee may
- (a) examine each annual report referred to it and report to the Assembly whether the report is satisfactory;
 - (b) consider in more detail, and report to the Assembly, on each annual report it considers unsatisfactory;
 - (c) investigate and report to the Assembly on any lateness in the tabling of annual reports;
 - (d) report to the Assembly each year whether there are any bodies which do not table annual reports in the Assembly and which should present such reports.

Public hearings

52.06(1) A Policy Field Committee may conduct a public hearing on any Bill, regulation or prospective regulation under review.

(2) A Policy Field Committee shall be required, prior to reporting that the attention of the Assembly be drawn to any regulation or prospective regulation, to inform the government department or authority concerned of its intention to so report.

Policy Field Committee inquiries

52.07(1) A Policy Field Committee shall inquire into, consider and report on any matter referred to it by the Assembly.

(2) A Policy Field Committee may on its own initiative, or at the request of a Minister, inquire into any matter concerned with the structure, organization, operation, efficiency or service delivery of any sector of public policy within its mandate.

(3) An order of the Assembly that a Policy Field Committee undertake an inquiry shall take priority over any other inquiry, but a Policy Field Committee shall not inquire into any matters which are being examined by a special committee.

(4) All inquiries must be concluded and a substantive report presented to the Assembly no later than 6 months after the commencement of the inquiry.

(5) If funds are not available for the conduct of an inquiry by a Policy Field Committee, then approval for any additional funds is required from the Members' Services Committee.

Additional powers of Policy Field Committees

52.08(1) A Policy Field Committee may hold public meetings on any matter within its mandate.

(2) A Policy Field Committee may recommend to the Assembly on the need for legislation in any area within the Committee's mandate.

Response to reports

52.09(1) The Government shall respond to a Policy Field Committee's report on any matter other than a report on a Bill within 150 days from the date on which the Policy Field Committee reports.

(2) No motion concurring in the report of a Policy Field Committee to which the Government must respond under suborder (1) shall be voted upon until that response is tabled in the Assembly.

8 Standing Order 53 is struck out and the following is substituted:

Public accounts referred

53(1) Public accounts and all reports of the Auditor General shall stand permanently referred to the Public Accounts Committee as they become available.

(2) The Government shall respond to a report of the Public Accounts Committee within 150 days of the date on which the Committee reports.

9 The following is added after Standing Order 55:

Reports of the Officers of the Legislature

55.01 Reports of the Officers of the Legislature shall stand referred to the Standing Committee on Legislative Offices unless otherwise ordered.

10 Standing Order 56 is amended by adding the following after suborder (2):

(2.1) A temporary substitution in the membership of a standing or special committee may be made upon written notification signed by the original Member and filed with the Clerk and Committee Chair, provided such notice is given not less than 24 hours prior to the meeting.

(2.2) A substituted Member under suborder (2.1), including a Member who is substituting for the Committee Chair, shall be considered for all purposes to be acting in the place of the original Member.

(2.3) A temporary substitution in the membership shall be permitted for a specific time period or for committee consideration of a specific issue.

(2.4) A temporary substitution may be terminated at any time by the original Member of the committee.

(2.5) If the Assembly is adjourned and the Chair of a committee resigns his or her position or is otherwise unable to carry out the duties of Chair, the committee may elect one of its Members as Chair.

11 The following is added after Standing Order 59:

Application of Standing Orders during main estimates

59.01(1) The Standing Orders of the Assembly shall be observed in the Committee of Supply's consideration of main estimates except as follows:

- (a) a Member may speak more than once;
- (b) no Member may speak for more than 10 minutes at one time.

(2) Notwithstanding suborder (1)(b), and provided that the Chair has been notified, a Minister and a private Member may combine their respective speaking times for a total of 20 minutes, with both taking and yielding the floor over the combined period.

(3) During Committee of Supply consideration of main estimates,
(a) officials of the Government may be admitted to the floor of the Assembly to advise the Minister whose estimates are under consideration, and
(b) staff of the opposition may also be admitted to assist Members who are participating in estimates consideration, provided that at least 24 hours' written notice of the names of the officials or staff is given to the Clerk.

Hours of main estimates

59.02(1) During the 2008 Spring Sitting, the Committee of Supply shall be called to consider the main estimates for 60 hours.

(2) The schedule for consideration of main estimates shall be determined by House Leaders but if they fail to reach an agreement, the Government House Leader shall schedule the appearances of departments for estimates consideration by the Committee of Supply and such schedule shall include a minimum of 2 hours of consideration for each department.

(3) The schedule for consideration of main estimates shall be tabled in the Assembly no later than one sitting day following the Budget Address.

(4) On the first day of consideration of the main estimates by the Committee of Supply, the first member of the Executive Council to speak shall move that the main estimates in their entirety be considered by the Committee.

(5) If at 10:30 p.m. the main estimates are being considered by Committee of Supply, the Chair shall interrupt and the Committee shall immediately rise and report without question put.

(6) When the time allotted for a department's estimates has expired or if there are no Members who wish to speak, the Committee or subcommittee may then proceed to the next department's estimates that are scheduled for consideration.

(7) When the time allotted for a department's estimates has not expired, but there are no Members who wish to speak, that department's estimates shall be deemed to have been considered for the time allotted in the schedule.

(8) When an amendment to a department's estimates is moved in Committee of Supply, the vote on the amendment stands deferred until the date scheduled for the vote on the main estimates.

Voting - Main Estimates

59.03(1) On the date scheduled or at the end of 60 hours of consideration, there shall be one vote on main estimates unless

- (a) additional votes are required on amendments pursuant to Standing Order 59.02(8) prior to calling the vote on the main estimates;
- (b) on at least one day's notice a Member has provided written notification to the Chair and the Clerk of his or her desire that the estimates of a particular department be voted upon separately, in which case that department's estimates shall be voted separately and the final vote for the main estimates shall consist of the estimates of any departments not yet voted upon.

(2) The votes under suborder (1) shall be taken without debate or amendment except as provided in Standing Order 59.02(8).

(3) For the 2008 Spring Sitting, the vote on the main estimates may be scheduled with a minimum of one sitting day's notice to occur any time after the main estimates have been given 60 hours of consideration, unless otherwise ordered.

(4) On the date for the vote on the main estimates and prior to the vote on the main estimates, the Chair shall put the question to approve the estimates of the Legislative Assembly, as approved by the Special Standing Committee on Members' Services, and the estimates of the officers of the Legislature, which shall be decided without debate or amendment.

(5) At 5:15 p.m. on the date scheduled for the vote on the main estimates, if the vote has not been taken earlier, the Chair shall interrupt the proceedings, and the Committee of Supply shall commence voting and, if required, continue beyond the normal adjournment hour until all matters have been voted upon, at which time the Committee shall immediately rise and report.

12 The following Standing Orders shall have no force and effect for consideration of the main estimates during the 2008 Spring Sitting:

- (a) 60(1);
- (b) 61(1), (2), (4) - (8);
- (c) 62(2);
- (d) 65(1)(b).

13 Standing Order 62(1) is amended by striking out "11 p.m." and substituting "10:30 p.m."

14 The following is added after Standing Order 74:

Referral of Bill to a committee after first reading

- 74.1(1)** Immediately after a Bill has been read a first time,
- (a) with respect to a Government Bill, a member of the Executive Council
 - (b) with respect to a public Bill other than a Government Bill, the sponsor

may move a motion, without notice, to refer the Bill to a Policy Field Committee.

(2) The Member moving the referral motion may be permitted to give a succinct explanation of the motion.

(3) Any motion made pursuant to this Standing Order shall be decided without debate or amendment, and if the motion is decided in the negative the Bill shall be ordered for second reading.

(4) This Standing Order does not apply to appropriation or private Bills.

Proceedings on Bills referred to a committee after first reading

74.2(1) When a Bill is referred to a Policy Field Committee after first reading, the committee may conduct public hearings on the subject matter of the Bill and report its observations, opinions and recommendations with respect to the Bill to the Assembly.

(2) Upon the concurrence of a committee report that a Bill be proceeded with, the Bill shall be placed on the Order Paper for second reading.

15 The following is added after Standing Order 78:

Referral of Bills to a Policy Field Committee after second reading

- 78.1(1)** Immediately after a Bill has been read a second time,
- (a) with respect to a Government Bill, a member of the Executive Council
 - (b) with respect to a public Bill other than a Government Bill, any Member

may move a motion, without notice, to refer the Bill to a Policy Field Committee, which shall be decided without debate or amendment.

(2) This Standing Order does not apply to appropriation or private Bills.

Public hearings after second reading

78.2(1) When a Bill is referred to a Policy Field Committee after second reading, the committee may conduct public hearings on the content of the Bill.

(2) No public hearings may be conducted under suborder (1) if the Bill has been subject to committee consideration after first reading.

Report of Policy Field Committee on Bills

78.3(1) A Policy Field Committee to which a Bill has been referred by the Assembly after second reading shall be empowered to report the same with or without amendments or to report that the Bill not proceed.

(2) The report may contain a written statement of the committee's conclusions if the Bill was the subject of a public hearing.

Procedure on report from Policy Field Committee

78.4 When a Bill is reported pursuant to Standing Order 78.3, the following procedure shall apply:

- (a) any Bill shall be considered committed to Committee of the Whole Assembly unless otherwise ordered;
- (b) when a report recommends that the Bill not proceed, a motion to concur in that report shall be put immediately and decided without debate, and if agreed to, the Bill shall be dropped from the Order Paper but if negatived, the Bill shall stand committed to the Committee of the Whole.

B. Be it further resolved that the Standing Committee on Privileges and Elections, Standing Orders and Printing shall, without further motion, review and consider

- (a) the amendments to Standing Orders in this motion by comparing the reforms to the practices in other Assemblies, examining whether the reforms afford open discussion of public policy where Albertans can participate and whether the reforms maximize oversight and accountability;
- (b) the need for additional amendments or reforms to the Assembly's rules and practices to further objectives of open, public discussion of public policy, the role of the Assembly in overall government accountability and the work/life balance of Members; and
- (c) the process used for Committee of Supply consideration of main estimates in 2008,

and shall report to the Assembly with its recommendations no later than October 30, 2008.

C. Be it further resolved that the Policy Field Committees referenced in Part A of this motion be designated as Category A Committees for the purposes of the Members' Services Committee Allowances Order, RMSC 1992, c.M-2.

D. And be it further resolved that

- 1** The amendments in this motion come into force on passage.
- 2** The amendments in this motion shall have effect until the conclusion of the 2008 Fall Sitting.

Leave to Introduce a Bill

- Bill 2 Travel Alberta Act — Hon. Mrs. Ady
- Bill 3 Fiscal Responsibility Amendment Act, 2008 — Hon. Mr. Snelgrove
- Bill 4 Alberta Enterprise Corporation Act — Hon. Mr. Horner
- Bill 5 Appropriation (Supplementary Supply) Act, 2008 (\$) — Hon. Mr. Snelgrove
- Bill 201 Hunting, Fishing and Trapping Heritage Act — Mr. Mitzel
- Bill 202 Alberta Volunteer Service Medal Act — Mr. Cao

Hon. Ken Kowalski,
Speaker

Title: Wednesday, April 16, 2008